# Low fertility in Europe: Regional contrasts and policy responses

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Panel discussion on UNFPA's State of World Population Report 2018 (18 October 2018)



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### Background: new challenges of low fertility

Low fertility perceived with mixed feelings

- + Reflection of efficient control over reproduction
- + Women's empowerment

+ Parental resources invested into health, wellbeing, skills and education of the (fewer) children

- Worries about the consequences for societies and individuals: depopulation, accelerated aging, threat to national identity?
- Loneliness and limited care later in life?

Debates about the causes of low fertility: structural conditions, economic & labour market factors vs cultural / ideational changes, gender inequalities

• Policy reactions: the rise of *pronatalism* 

## Background: the diversity of low fertility

#### Global scale:

• The disappearing distinction in fertility and fertility preferences between the middle income and the rich countries

#### Countries & broader regions: Europe and the developed world

- The diversity of low fertility: The "Great divergence" in fertility (Billari 2018)?
- The instability of period fertility: rapid and unexpected changes in fertility levels in many countries after 2010
- The continuity of a two-child family norm
- The long-term shift to a late parenthood and diverse family forms
- Diverse policy responses

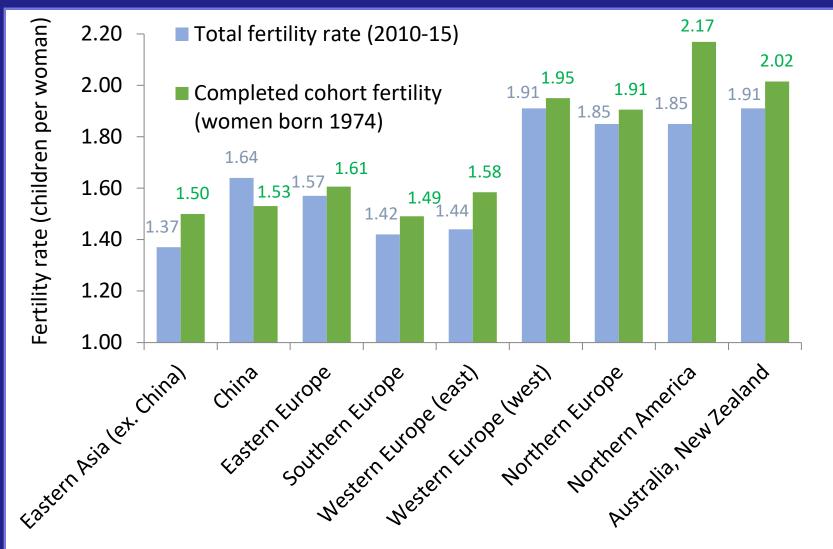
#### The new fertility divide?

A broad stabilisation in cohort fertility and childlessness in most countries (Myrskylä et al. 2013)

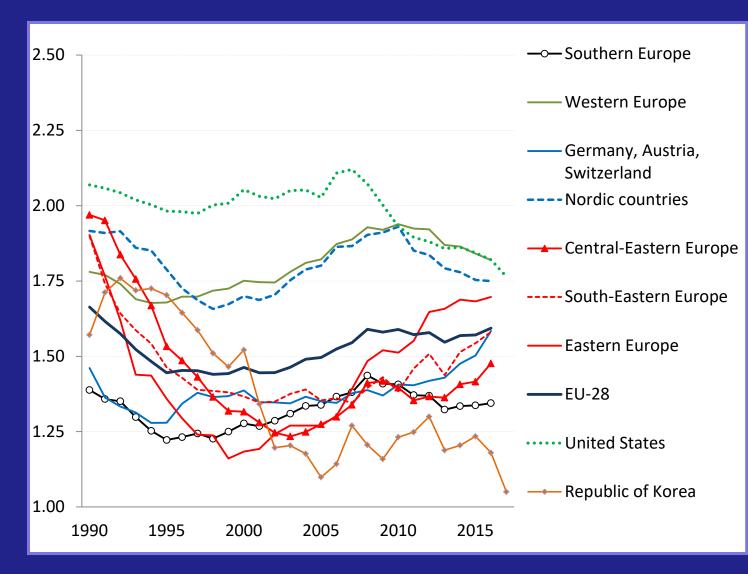
Regional differentiation: Very low fertility in East Asia, Southern, Central and Eastern Europe

• McDonald (2006): cultural/regional divide in fertility between countries; the role of policies and gender inequalities

# Period TFR (2010-15) and completed cohort fertility; women born 1974



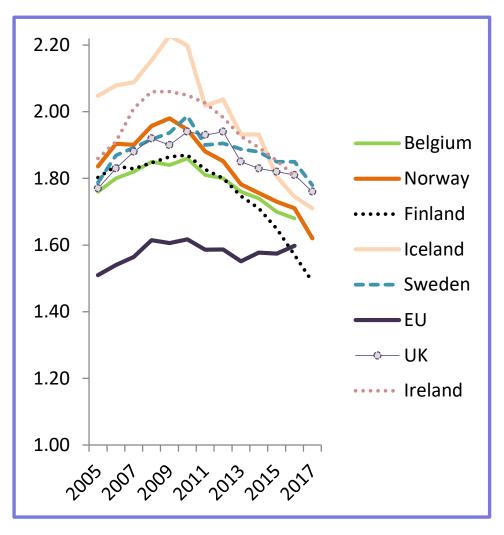
#### Period fertility rates: the end of the "Great divide"?



Period TFR, European regions, US and Korea, 1980-2016 or 2017

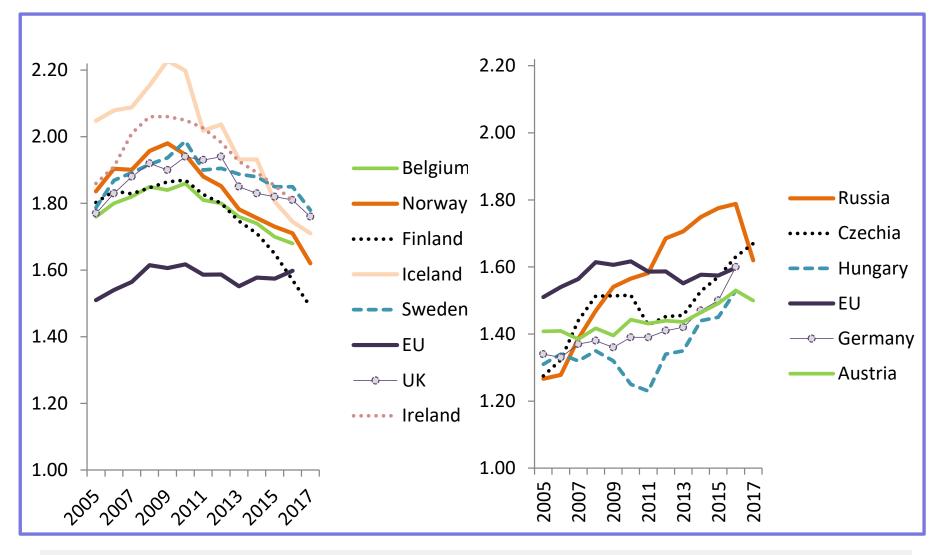
#### Source: UNFPA SWOP 2018; European Demographic Datasheet 2018

#### Contrasting period fertility trends in selected countries, 1980-2017



Source: Human Fertility Database, Council of Europe 2006, Eurostat, national statistical offices

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#### Instability in period fertility trends

- Modern contraception allows couples to react to changing period conditions, economic and labour market trends, family policies, expanding education and other factors
- Planned or intended births can be to some extent –flexibly "postponed", "advanced" or "given up"
- Cohort fertility shows much more stability

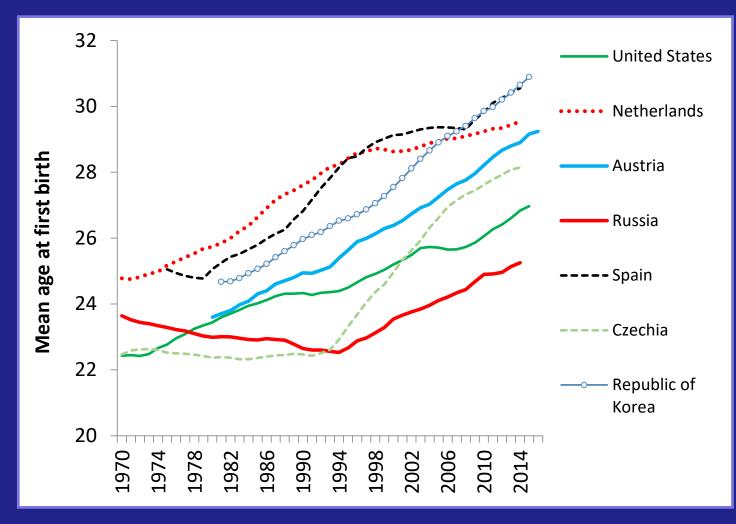
### What explains the unexpected fertility declines?

Was the decline in TFR driven mainly by the shift in fertility timing?

A renewed postponement of childbearing: continuing trend postrecession

- Fertility declines especially strong among young women below age 25
- Fertility decline also among migrant women
- Later onset of dating and sexual activity? (Twenge 2017 for the US)

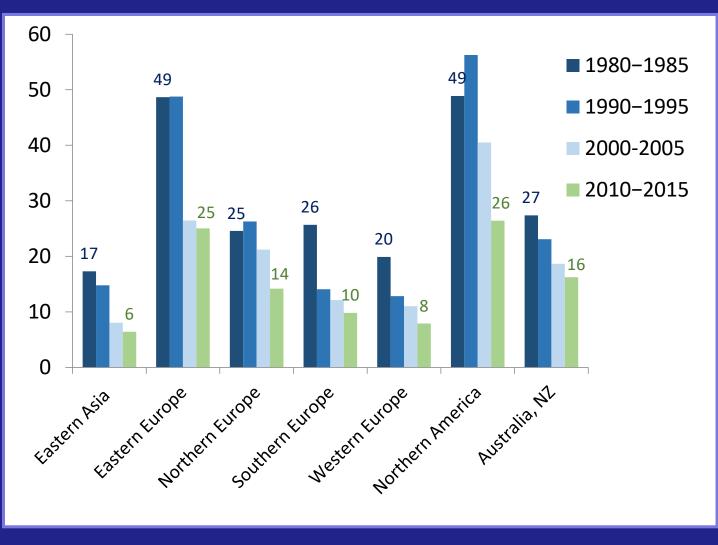
#### The continuing postponement of first births



Mean age at first birth, selected European countries, South Korea and the US, 1970-2016

Source: UNFPA SWOP 2018; European Demographic Datasheet 2018

#### Early childbearing out of fashion

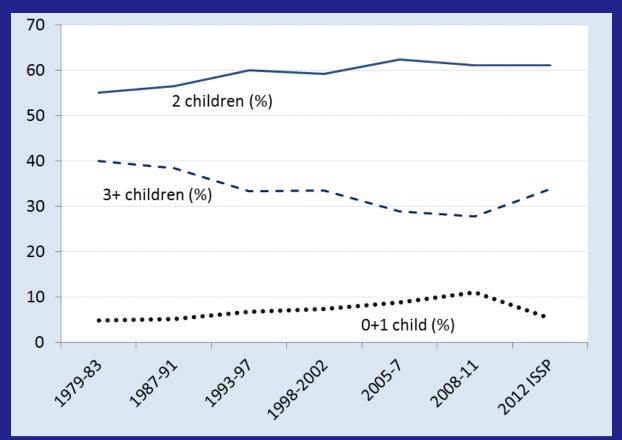


Births per 1,000 women aged 15-19, 1980-2015

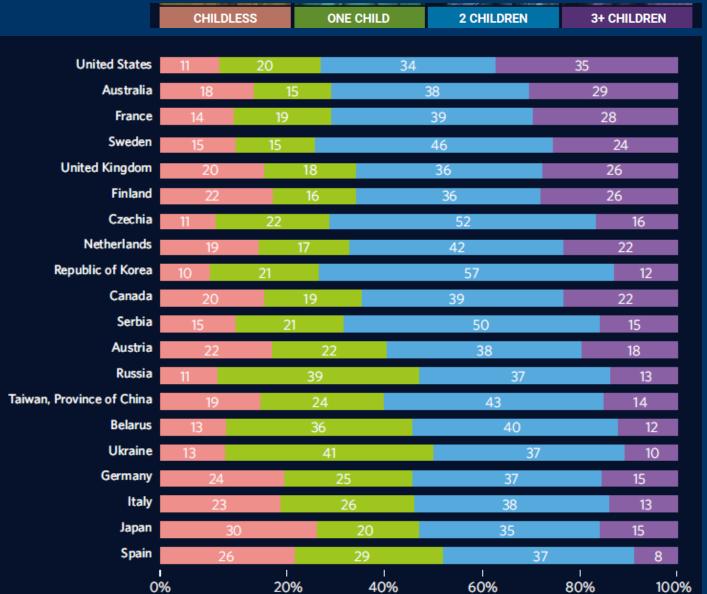
Source: UNFPA SWOP 2018; European Demographic Datasheet 2018

#### Stability in fertility ideals and preferences

Ideal family size in Europe: mean % distribution across analysed countries



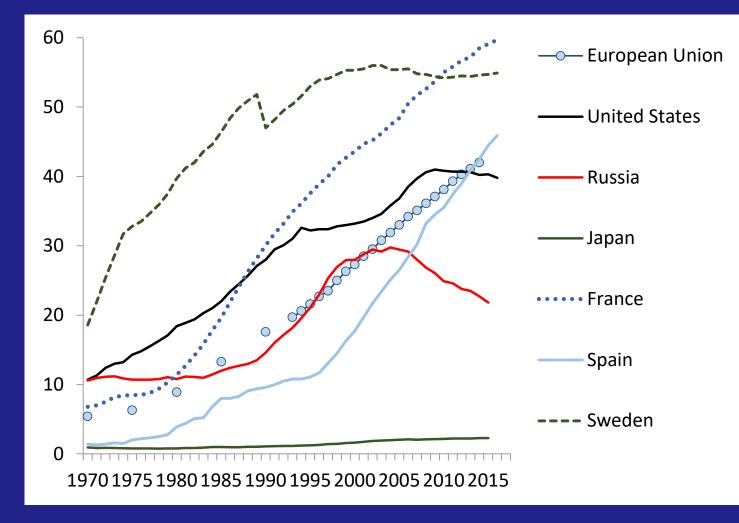
Source: Sobotka, T. and E. Beaujouan. 2014. Two Is best? The persistence of a two-child family ideal in Europe. *Population and Development Review*, *40*(3), pp.391-419.



Family size distribution, women born 1974 (in %)

Source: State of the World Population 2018, Figure 32

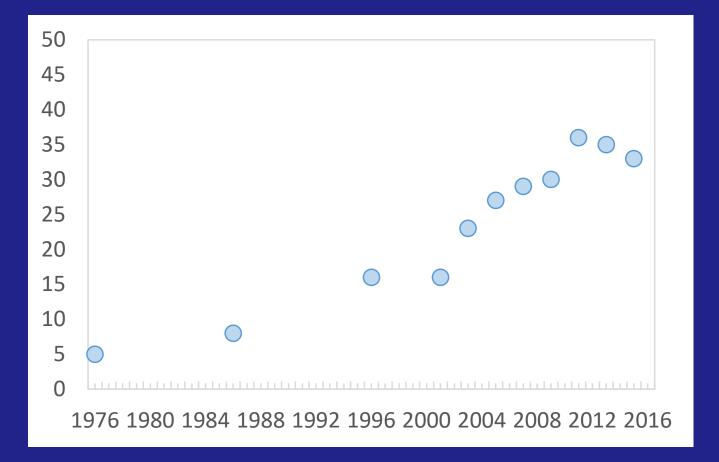
#### Shifting childbearing away from marriage: contrasting trends



Percentage of births outside marriage

Source: UNFPA SWOP 2018;

Policy concerns: the global rise of pronatalism Number of countries that aim to increase their fertility rate, out of 50 developed low-fertility countries globally

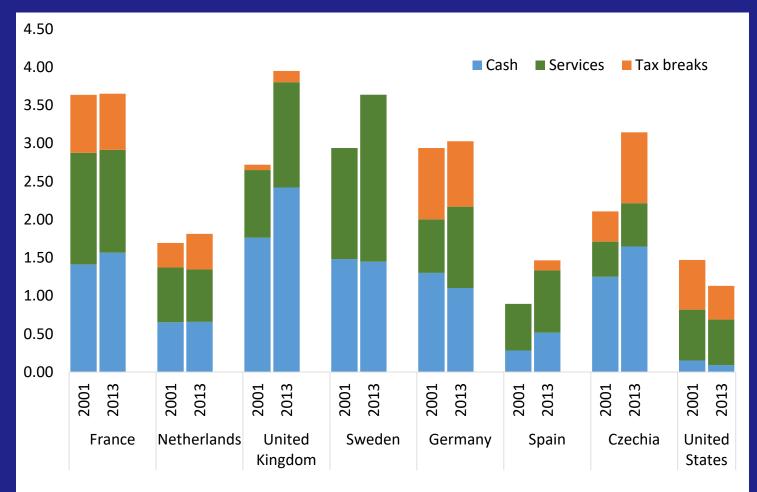


UN World Population Policies Database, 1976-2015

# Key family policy trends

- Better paid and more flexible parental leave (Czechia, Austria, Germany, Estonia)
- Provision of paternal leave (short) and bonus "daddy months" during parental leave (Austria)
- Expansion of public childcare (Germany)
- Financial incentives, especially for larger families (maternal capital in Russia, Poland, Hungary)
- Tax deductions
- Support to part-time work and flexible working conditions (Netherlands, Germany)
- Widening provision of assisted reproduction

# Diversity in family policy support and spending (public spending in % of GDP)



#### OECD Family Policy Database

# Family policy checklist

- A need for comprehensive, compatible, and stable policies
- Range of support for parents important: Allowing different options to combine work, leisure, childbearing
- Respect for reproductive rights (non-coercive policies) and reflecting diversity in individual preferences
- Reflecting diversity in family forms
- Broader concept of reproductive rights includes policies supporting men and women in their decision to have kids
- Wider context matters: role of economic uncertainty, labour market stability, gender inequality, housing and resources